



University of Colorado Denver

Administrative Policy

Title: Rallies, Assemblies, Demonstrations, and Expressive Activities

Source: Chancellor's Office

Prepared by: University Police Department

Approved by: Chancellor

Effective Date: January 14, 2008

Replaces: Policy dated June 12, 2006

Applies: All campuses

A. Introduction

1. This policy is applicable to all buildings/sites owned or leased for use by the University of Colorado Denver (UCD) where the University controls access. This policy does not extend to affiliate sites and the AHEC campus.

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C. Policy Statement

1. The University of Colorado Denver, in its role as an academic institution, is committed to an environment in which a variety of ideas can be reasonably proposed and critically examined. The existence of the free exchange of ideas and the expression of dissent within the university community are indications of intellectual vitality and social awareness.
2. Implicit in these freedoms is the right to assemble in a peaceful and non-disruptive manner. The university expects that those who enjoy these freedoms must also accept

responsibility for order and discipline. The regulation of time, place, and manner for all campus assemblies is a legitimate and necessary obligation of the university. The rules set forth in this Policy are intended to protect the rights of those involved in the assembly, others in the University community, and the institution from unreasonable disruption.

3. The use of the university forum does not imply acceptance or endorsement by the university of the views expressed.

D. Purpose

1. To identify the time, location, and manner in which such expressive activities can take place.
2. To establish guidelines for the behavior of participants in such activities.
3. To establish a process for individuals or groups to schedule/notify the university of the date, time and locations of expressive activities on the UCD campuses.

E. Time Parameters and Locations

1. No assembly, rally, demonstration, or other expressive activity shall exceed 8 hours in length in any 24 hour period.

F. Approved Location

1. Peaceful assemblies may be held on UCD owned open space otherwise open to the general public with specific and prior approval from the Chancellor and/or his/her designee and subject to the conditions of this policy. Permit applications will be considered based upon the size, duration, and potential for disruption of university business. All permits will be reviewed by the Chief of Police and other university administrators appropriate to the event to ensure the safety of the participants as well as university staff and property. Specific locations on campus for rallies, demonstrations, and/or public assemblies have been designated in an effort to provide the greatest flexibility for the organizers of such activities.
 - a. On the Anschutz Medical Campus, assemblies may only be held on the Parade Field located at East 17th Place and Racine Street or the amphitheater between Research 1 and 2.
 - b. On the East 9th Avenue and Colorado Campus, assemblies may only be held in the grassy area at the corner of East 8th Avenue and Colorado Boulevard.
 - c. Due to its location, there is no designated location for public assemblies on the Denver campus. Public activities occurring outside the Lawrence Street Center (LSC) or the CU (Dravo) Building are under the jurisdiction and control of the City of Denver and the Denver Police Department.
2. Assemblies may be held on the *public right of way* adjacent to the campus so long as safe pedestrian access and egress is maintained (the *public right of way* does not extend to roadways, sidewalks, foot paths, and bike paths within the interior of the campus). Due to the confidential and sensitive services provided by UCD including patient care, biomedical research, and work and study requiring concentration and enhanced safety precautions, demonstrations are prohibited inside all UCD buildings and property.

G. Participant Behaviors and Manner

1. The rights of assembly, free speech, and expression do not include unlawful activity or activity that endangers the safety of the campus community or the threat of damage to university facilities and/or property. In addition, these rights do not permit the disruption of the normal operations of the University. To clarify expected behaviors for campus rallies, demonstrations, and public assemblies, the following parameters must be met:
 - a. The public activity must be lawful, and may not violate or conflict with university policies or local, state, or federal laws.
 - b. The public activity may not unduly disrupt the educational purposes of the university.
 - c. The public activity may not unduly disrupt traffic, either pedestrian or vehicular.
 - d. The public activity may not jeopardize public or individual safety.
 - e. The public activity may not prevent, unduly obstruct, or interfere with the regular academic and institutional activities, or other approved activities of the university.
 - f. The public activity may not prevent, unduly obstruct, or interfere with the healthcare activities of the university or its affiliates.
 - g. The public activity may not include expression that is obscene, defamatory, or consists of fighting words, threats of physical harm, or is inciting imminent lawless action, to the extent not entitled to protection as expression.
 - h. Placards and signs are not permitted inside UCD buildings.
 - i. The public activity may not prevent safe access and egress for anyone walking on public sidewalks or attempting to enter, exit or pass through any building or public corridor. All doorways, corridors and public areas shall be kept clear and safe so that anyone can travel through them without fear of being injured or deterred from arriving at their destination.
 - j. The public activity may not create a volume of noise that prevents members of the university community from carrying on their normal activities. Amplified sound (i.e. bullhorns) is not permitted inside university buildings and may not be permitted outside where it interferes with the activities of the university community.
 - k. The public activity may not include force or violence, or constitute an immediate threat of force or violence, against persons or property.
 - l. Possession or use of a firearm, ammunition, fireworks, explosives, dangerous chemicals or other weapons is strictly forbidden.
 - m. During work time, employees are to be engaged in performing their work-related responsibilities for the university.
2. The university recognizes that individuals or groups may be opposed to certain campus demonstrations or speakers. Disagreement with different opinions is acceptable; however, hindering or obstructing such rallies or public assemblies is counter to creating an environment where issues can be openly discussed. An individual or group wishing to protest at an event may do so as long as such action does not disrupt or obstruct the activity, hinder the free expression involved in the activity, or the audience's right to attend or participate in the activity. In addition, individuals may not tamper with the publicity for scheduled events in an effort to affect awareness or attendance for the activity.
3. Disruption of educational lectures or official meetings of the Board of Regents, the University of Colorado System, university administration, a school, or program of the university is prohibited. No person shall unduly or unreasonably interfere with, or

interrupt, an employee performing their work-related responsibilities. This provision is not intended to preclude an individual from conducting or engaging in university-related business. Persons or groups wishing to protest these type activities must do so in compliance with the guidelines set forth in this policy.

H. Notification and Scheduling

1. Application to utilize public assembly areas must be received and approved at least 72 hours in advance (three business days, excluding weekends, holidays, and closures) through the Associate Vice Chancellor for Budget and Operations to ensure adequate review. Persons wishing to utilize public assembly areas are strongly urged to make application as far in advance of the desired event as possible to allow adequate time for review and consideration. The application can be made in letter format and must contain:
 - a. Date, starting time and duration of the proposed activity
 - b. Name and appropriate contact information (address, telephone number, email address, etc.)
 - c. Brief outline of proposed activities, and signature of the person making application

Applications will be submitted via email to university.police@ucdenver.edu.

2. The university may deny requests for use of public assembly areas if the event is deemed to require substantial planning and preparation beyond what can reasonably be accomplished prior to the scheduled start date of the activity in light of normal daily operations of the university.

I. Response to Violations and Disruptive Activities

1. Violations of this policy by individuals who are not members of the University community may result in removal from campus, police arrest and criminal charges. Members of the university community are subject to judicial review and disciplinary sanctions. Students will be subject to procedures established in the Student Code of Conduct. Faculty and staff disciplinary procedures will be processed according to guidelines established in the Faculty Handbook and the Employee Handbook. Any police arrest and criminal charges of students, faculty, or staff are separate from University judicial review or disciplinary sanction.